

United States District Court  
Eastern District of California

Paul Loutzenhiser,

Plaintiff,

vs.

Alvaro C. Traquina, et al.,

Defendants.

No. Civ. S 04-1937 LKK PAN P

Findings and Recommendations

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Plaintiff is a state prisoner prosecuting a civil rights action. The case proceeds on the September 16, 2004, complaint. The court herein addresses plaintiff's February 1, 2005, motion for summary judgment; the May 23, 2005, cross-motion for summary judgment of defendants Traquina, Webster and Cervantes; and defendant Franklin's December 20, 2004, motion to dismiss and May 25, 2005, cross-motion for summary judgment.

The pleading claims defendants violated plaintiff's right to adequate medical care under the Eighth Amendment, discriminated

1 against him based on his disability under the Americans with  
2 Disabilities Act (ADA), and violated his right to due process  
3 under the Fourteenth Amendment. Plaintiff seeks damages and  
4 injunctive relief.

5 Standard on Summary Judgment

6 A party may move, with or without supporting affidavits, for  
7 a summary judgment and the judgment sought shall be rendered  
8 forthwith if the pleadings, depositions, answers to  
9 interrogatories, and admissions on file, together with the  
10 affidavits, if any, show that there is no genuine issue as to any  
11 material fact and that the moving party is entitled to a judgment  
12 as a matter of law. Fed. R. Civ. P. 56(a)-(c).

13 An issue is "genuine" if the evidence is such that a  
14 reasonable jury could return a verdict for the opposing party.  
15 Anderson v. Liberty Lobby, Inc., 477 U.S. 242 (1986). A fact is  
16 "material" if it affects the right to recover under applicable  
17 substantive law. Id. The moving party must submit evidence that  
18 establishes the existence of an element essential to that party's  
19 case and on which that party will bear the burden of proof at  
20 trial. Celotex Corporation v. Catrett, 477 U.S. 317, 322 (1986).  
21 The moving party "always bears the initial responsibility of  
22 informing the district court of the basis for its motion and  
23 identifying those portions of 'the pleadings, depositions,  
24 answers to interrogatories, and admissions on file, together with  
25 the affidavits, if any'" that the moving party believes  
26 demonstrate the absence of a genuine issue of material fact.

1 Id., at 323. If the movant does not bear the burden of proof on  
2 an issue, the movant need only point to the absence of evidence  
3 to support the opponent's burden. To avoid summary judgment on  
4 an issue upon which the opponent bears the burden of proof, the  
5 opponent must "go beyond the pleadings and by her own affidavits,  
6 or by the "'depositions, answers to interrogatories, and  
7 admissions on file,' designate 'specific facts showing that there  
8 is a genuine issue for trial.'" Id., at 324. The opponent's  
9 affirmative evidence must be sufficiently probative that a jury  
10 reasonably could decide the issue in favor of the opponent.  
11 Matsushita Electric Industrial Co., Inc. v. Zenith Radio  
12 Corporation, 475 U.S. 574, 588 (1986). When the conduct alleged  
13 is implausible, stronger evidence than otherwise required must be  
14 presented to defeat summary judgment. Id., at 587.

15 Fed. R. Civ. P. 56(e) provides that "supporting and opposing  
16 affidavits shall be made on personal knowledge, shall set forth  
17 such facts as would be admissible in evidence, and shall show  
18 affirmatively that the affiant is competent to testify to the  
19 matters stated therein." Nevertheless, the Supreme Court has  
20 held that the opponent need not produce evidence in a form that  
21 would be admissible at trial in order to avoid summary judgment.  
22 Celotex, 477 U.S. at 324. Rather, the questions are (1) whether  
23 the evidence could be submitted in admissible form and (2) "if  
24 reduced to admissible evidence" would it be sufficient to carry  
25 the party's burden at trial. Id., at 327. Thus, in Fraser v.  
26 Goodale, 342 F.3d 1032 (9th Cir. 2003), objection to the opposing

1 party's reliance upon her diary upon the ground it was hearsay  
2 was overruled because the party could testify to all the relevant  
3 portions from personal knowledge or read it into evidence as  
4 recorded recollection.

5 A verified complaint based on personal knowledge setting  
6 forth specific facts admissible in evidence is treated as an  
7 affidavit. Schroeder v. McDonald, 55 F.3d 454 (9th Cir. 1995);  
8 McElyea v. Babbitt, 833 F.2d 196 (9th Cir. 1987). A verified  
9 motion based on personal knowledge in opposition to a summary  
10 judgment motion setting forth facts that would be admissible in  
11 evidence also functions as an affidavit. Johnson v. Meltzer, 134  
12 F.,3d 1393 (9th Cir. 1998); Jones v. Blanas, 393 F.3d 918 (9th  
13 Cir. 2004). Defects in opposing affidavits may be waived if no  
14 motion to strike or other objection is made. Scharf v. United  
15 States Attorney General, 597 F.2d 1240 (9th Cir. 1979).

16 Undisputed Facts

17 The following facts are undisputed.

18 In the early 1970's plaintiff injured his right leg, causing  
19 it to be one inch shorter than the left.

20 Plaintiff arrived at Solano April 30, 2002.

21 July 29, 2002, Dr. Traquina examined plaintiff and  
22 prescribed "state crepe-soled 11EEE" boots.

23 Plaintiff notified the medical department January 22, 2003,  
24 he had not received his boots back after sending them off for  
25 installation of crepe soles. Traquina contacted Medical  
26

1 Technical Assistant Rowden about the missing boots, who advised  
2 to wait another month.

3 Plaintiff pursued grievance # CSP-S-03-00870 commencing  
4 January 31, 2003, complaining he had not yet received the crepe-  
5 soled boots and seeking permission to wear tennis shoes to access  
6 privilege areas - viz., the law library, visiting area, medical  
7 clinic - in the interim. Defendants Webster, a Medical Technical  
8 Assistant, and Cervantes, Appeals Coordinator, processed the  
9 grievance. The grievance was granted in part in April 2003 and  
10 the crepe-soled boots were re-ordered in May 2003.

11 Plaintiff had not received the crepe-soled boots as of March  
12 25, 2004, and requested an interview. Plaintiff told Webster two  
13 years was long enough to wait and plaintiff's back hurt  
14 constantly and severely. Webster said he would find the boots  
15 and get back to plaintiff, but he did not.

16 April 22, 2004, plaintiff submitted grievance # CSP-S-03-  
17 00870 for second-level review, explaining the grievance was  
18 granted the prior year at the first level but he still had not  
19 received crepe-soled boots. Plaintiff explained his physical  
20 condition was worsening daily. April 26, 2004, Cervantes  
21 rejected plaintiff's appeal as untimely pursuant to California  
22 Code of Regulations 3084.3(c)(6). May 4, 2004, Appeals  
23 Coordinator Gardner instructed plaintiff to start a new grievance  
24 against clothing distribution.

25 Plaintiff sought director's level review of grievance # CSP-  
26 S-03-00870, explaining his need for special shoes or a lift and

1 recounting his efforts to obtain them. Plaintiff explained he  
2 had relinquished his only pair of state-issued boots for  
3 alteration and could not access privilege areas without a "soft-  
4 shoe chrono" permitting him to wear tennis shoes. Plaintiff  
5 claimed defendants were violating the Americans with Disabilities  
6 Act and the lack of proper foot ware was causing damage to his  
7 frame.

8 Plaintiff's grievance was returned with a June 27, 2004,  
9 director's level response, directing plaintiff to submit the  
10 grievance to the appeals coordinator for completion through the  
11 second level.

12 Plaintiff filed a new grievance August 2, 2004, claiming  
13 that after "2 years of battling" he still had not received his  
14 prescribed modified boots and the delay was causing his condition  
15 to worsen and causing severe back pain. For relief, plaintiff  
16 requested his prescription for crepe-soled boots be filled, his  
17 prescription for Nerontin for pain be increased, and damage from  
18 the delay in providing boots be assessed. Cervantes returned the  
19 second grievance August 5, 2004, unfiled, indicating it was  
20 duplicative of # CSP-S-03-00870 and advising plaintiff to submit  
21 Form CDC 7362 to medical staff regarding crepe-soled shoes.

22 August 4, 2004, Dr. Franklin examined plaintiff for  
23 complaints of back pain. Franklin prescribed muscle relaxants  
24 and Motrin and assessed that plaintiff's back pain was caused by  
25 scoliosis and uneven leg length. Franklin prescribed exercises  
26 for back pain.

1 Plaintiff signed his complaint in this action August 19,  
2 2004, and filed it September 16, 2004.

3 November 9, 2004, plaintiff was called in to meet with Dr.  
4 Solomon and the Medical Legal Coordinator to talk about his  
5 "medical appeal." Dr. Solomon November 9, 2004, determined  
6 plaintiff required an orthotic device due to his shortened right  
7 leg. Solomon referred plaintiff to the orthotic clinic, ordered  
8 crepe-soled shoes, and provided plaintiff a soft-shoe "chrono."

9 Orthotics Specialist Plecker examined plaintiff December 22,  
10 2004, measuring him for a "lift" for his right shoe.

11 January 20, 2005, Dr. Solomon examined plaintiff and  
12 prescribed pain medication and a cane.

13 During March and April of 2005, plaintiff's received pain  
14 medication and "chronos" for a low bunk, sick leave and a cane.  
15 Plaintiff's new shoes and orthotic device arrived and were  
16 provided to him. Plaintiff received a Disability Program  
17 Placement Verification April 5, 2005, which found he was mobility  
18 impaired in the "DNM" category and suffered from a permanent  
19 disability not impacting placement.

20 Disputed Facts

21 What transpired during Franklin's August 3, 2004,  
22 examination of plaintiff is disputed. Franklin declares  
23 plaintiff did not appear to be in acute distress; plaintiff  
24 stated he primarily was interested in obtaining renewal of his  
25 pain medication, Neurontin; Franklin knew plaintiff had leg-  
26 length difference but plaintiff "never told him about a delay in

1 receiving previously-ordered altered state boots, nor did he ask  
2 [Franklin] to issue a chrono for altered state boots"; Franklin  
3 would have been able to do nothing about the delay had he known  
4 of it; and Franklin did not promise to order an x-ray for  
5 plaintiff. Franklin's declaration is silent about whether  
6 plaintiff's medical file included documents related to his  
7 grievances, and if so whether Franklin read them.

8 Plaintiff declares he told Franklin of the delay in  
9 obtaining altered boots, he had been without pain medication for  
10 approximately six weeks, and his back hurt so badly he could  
11 hardly walk to the appointment. Plaintiff declares he asked  
12 Franklin to reorder plaintiff's appliance and Franklin said the  
13 facility no longer had a doctor to treat plaintiff's disability.  
14 Plaintiff declares Franklin told plaintiff his curvature of the  
15 spine was caused by his disability, and that Franklin would order  
16 x-rays to see how bad the curvature was getting. Plaintiff  
17 declares he wrote requests to see a doctor August 8, 2004, and  
18 several more times, with no result as of September 9, 2004.

19 Analysis

20 Summary judgment is not appropriate for any party on  
21 plaintiff's Eighth Amendment claims.

22 "The unnecessary and wanton infliction of pain upon  
23 incarcerated individuals under color of law constitutes a  
24 violation of the Eighth Amendment . . ." McGuckin v. Smith, 974  
25 F.2d 1050, 1059 (9th Cir. 1991). A violation of the Eighth  
26 Amendment occurs when prison officials deliberately are



1 indifferent to a prisoner's medical needs. Id. The threshold  
2 for a medical claim under the Eighth Amendment is extremely high:

3 A prison official acts with "deliberate indifference .  
4 . . only if [he] knows of and disregards an excessive  
5 risk to inmate health and safety." Gibson v. County of  
6 Washoe, Nevada, 290 F.3d 1175, 1187 (9th Cir. 2002)  
7 (citation and internal quotation marks omitted). Under  
8 this standard, the prison official must not only "be  
9 aware of facts from which the inference could be drawn  
10 that a substantial risk of serious harm exists," but  
11 that person "must also draw the inference." Farmer v.  
12 Brennan, 511 U.S. 825, 837 (1994). "If a [prison  
13 official] should have been aware of the risk, but was  
14 not, then the [official] has not violated the Eighth  
15 Amendment, no matter how severe the risk." Gibson, 290  
16 F.3d at 1188 (citation omitted). This "subjective  
17 approach" focuses only "on what a defendant's mental  
18 attitude actually was." Farmer, 511 U.S. at 839.  
19 "Mere negligence in diagnosing or treating a medical  
20 condition, without more, does not violate a prisoner's  
21 Eighth Amendment rights. McGuckin, 974 F.2d at 1059  
22 (alteration and citation omitted).  
23

24 Toguchi v. Chung, 391 F.3d 1051, 1057 (9th Cir. 2004) (footnote  
25 omitted).

26 A "serious" medical need exists if the failure to treat a  
prisoner's condition could result in further significant injury  
or the "unnecessary and wanton infliction of pain." Id. (citing  
Estelle v. Gamble, 429 U.S. 97, 104 (1976)). A prisoner has a  
"serious" need for medical treatment if she has an injury that a  
reasonable doctor or patient would find important and worthy of  
comment or treatment, a medical condition that significantly  
affects her daily activities, or chronic and substantial pain.  
Id. at 1059-60, citing Wood v. Housewright, 900 F.2d 1332, 1337-  
41 (9th Cir.1990).

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1 Delay in medical treatment amounts to deliberate  
2 indifference if (1) it seriously affected the plaintiff's medical  
3 condition and (2) defendants were aware the delay would cause  
4 serious harm. Shapley v. Nevada Board of State Prison  
5 Commissioners, 766 F.2d 404, 408 (9th Cir. 1985).

6 It is not disputed that as a result of an old accident,  
7 plaintiff had one leg longer than the other, which required  
8 special shoes to avoid pain.

9 Plaintiff has submitted the relevant prison instructions to  
10 inmates to obtain medical appliances dated March 27, 2001. See  
11 Ex. M to plaintiff's motion for summary judgment. The document  
12 appears on its face to be authentic and defendants have not  
13 objected to it. The procedure required prisoners first have a  
14 "medical chrono" that justifies a medical appliance, then obtain  
15 a prescription from a clinic physician, deliver the prescription  
16 to the clothing distribution room, pay \$10 for a new pair of  
17 prison boots, take the prescription and new boots to the Medical  
18 material and Stores Supervisor who orders crepe-soled shoes from  
19 the California Medical Facility and, when they are returned,  
20 "ducats" the prisoner to receive them.

21 In October 2002, a warehouse manager sent a memorandum to a  
22 procurement officer complaining the medical department was  
23 issuing too many prescriptions for crepe-soled shoes and not  
24 following the March 2001 protocol. The memorandum implies but  
25 does not explicitly say that clinic physicians were issuing  
26 prescriptions without the required "medical chrono" on form CDC

1 128-C. In June 2003, the warden modified the protocol by  
2 requiring the chief medical officer (Traquina) endorse his final  
3 approval upon any prescription for crepe-soled shoes.

4 In light of these procedures the Medical Department and its  
5 staff had substantial responsibility to ensure prisoners received  
6 orthopedic foot ware as medically necessary. It is undisputed  
7 such foot ware - viz., crepe-soled boots plus an insert or "lift"  
8 in the right boot - was medically necessary for plaintiff. The  
9 record suggests, but does not establish, that Drs. Traquina and  
10 Franklin knowingly shirked their responsibilities to plaintiff  
11 and abandoned their patient to the whims of the prison  
12 bureaucracy. The original physician's order for crepe-soled  
13 boots was lost while being filled. Subsequent orders made in  
14 granting plaintiff's grievance likely failed to meet procedural  
15 requirements; in any event the boots did not appear. Nothing in  
16 plaintiff's medical record before November 2004 indicates a  
17 "lift" or insert had been prescribed or ordered for plaintiff's  
18 right boot if the boot ever materialized.

19 Currently it is impossible to place responsibility for  
20 failing to provide plaintiff's shoes and lift for 2-3 years. To  
21 establish liability plaintiff must show someone with authority to  
22 address his need was deliberately indifferent to it. The  
23 defendants have been no help to the court whatever in this  
24 regard. Plaintiff has furnished some documents that shed some  
25 light on the relevant question but they are written in a patois -  
26 viz., "ducats," "chronos," etc. - indiscernible to the court yet

1 critical for the necessary understanding. Fault may lie with  
2 none of the named defendants, but rather with the officials who  
3 established a protocol for obtaining medical prosthetic devices  
4 that are incomprehensible and virtually impossible for prisoners  
5 to implement and thus entirely indifferent to Eighth Amendment  
6 rights of prisoners in need of medical care for serious medical  
7 needs. On the present record, the court can neither place that  
8 responsibility nor recognize that any of the named defendants do  
9 not share it in a way that may expose him to liability. Nor can  
10 the court presently determine whether any defendant is entitled  
11 to qualified immunity. The Attorney General has furnished briefs  
12 less helpful than the pro se plaintiff's.

13 The court will recommend denying summary judgment for any  
14 party on plaintiff's Eighth Amendment claims. Plaintiff will be  
15 permitted an opportunity to discover who is responsible for  
16 imposing the instructions and protocols he has provided and move  
17 to amend his complaint to name that person as defendant.  
18 Plaintiff may seek leave to add the warden as a defendant and  
19 move for a preliminary injunction requiring necessary medical  
20 devices be provided to him forthwith.

21 Plaintiff seeks summary judgment on his ADA claims and  
22 defendants do not oppose. To prevail under Title II of the  
23 Americans with Disabilities Act (ADA), plaintiff must establish:  
24 (1) he is a qualified individual with a disability; (2) he was  
25 excluded from participation in or otherwise discriminated against  
26 with regard to a public entity's specified services, programs, or

1 activities, and (3) such exclusion or discrimination was because  
2 of his disability. Lovell v. Chandler, 303 F.3d 1039, 1052 (9th  
3 Cir. 2002). If plaintiff seeks compensatory damages, he must  
4 allege defendants knew that harm was substantially likely and  
5 nevertheless failed to act to prevent it. See Duvall v. County  
6 of Kitsap, 260 F.3d 1124, 1138-39 (9th Cir. 2001). The  
7 undeveloped factual record precludes summary judgment for  
8 plaintiff on his ADA claims.

9 Defendants seek summary judgment on plaintiff's due process  
10 claim on the ground it is unexhausted, and plaintiff does not  
11 oppose. The record reflects the claim is unexhausted.

12 Standard on Motion to Dismiss

13 On a motion to dismiss pursuant to Fed. R. Civ. P. 12(b)(6),  
14 the court must accept plaintiff's allegations as true, read the  
15 complaint most favorably to plaintiff, give plaintiff the benefit  
16 of every reasonable inference that appears from the pleading and  
17 argument of the case and dismiss the complaint only if it is  
18 clear no relief could be granted under any set of facts that  
19 could be proved consistent with the allegations. Wheeldin v.  
20 Wheeler, 373 U.S. 647, 658 (1963); Retail Clerks International  
21 Association, Local 1625, AFL-CIO v. Schermerhorn, 373 U.S. 746,  
22 754 n.6 (1963); Hishon v. King & Spalding, 467 U.S. 69, 73  
23 (1984). The court may consider documents attached to the  
24 complaint in evaluating a motion to dismiss. Parks School of  
25 Business, Inc. v. Symington, 51 F.3d 1480, 1484 (9th Cir. 1995).

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1 Analysis

2 Franklin's arguments the pleading fails to state a claim  
3 should be rejected under the analysis set forth regarding summary  
4 judgment.

5 Franklin's arguments concerning exhaustion also should be  
6 rejected. Title 42 of the United States Code § 1997e(a) provides  
7 a prisoner may bring no § 1983 action until he has exhausted such  
8 administrative remedies as are available. The requirement is  
9 mandatory. Booth v. Churner, 532 U.S. 731, 741 (2001). The  
10 administrative remedy must be exhausted before suit is brought  
11 and a prisoner is not entitled to a stay of judicial proceedings  
12 in order to exhaust. McKinney v. Carey, 311 F.3d 1198 (9th Cir.  
13 2002).

14 The California Department of Corrections' administrative  
15 grievance procedure is set forth in Title 15 of the California  
16 Administrative Code at sections 3084.1, et seq. California  
17 prisoners or parolees may appeal "any departmental decision,  
18 action, condition, or policy which they can demonstrate as having  
19 an adverse effect upon their welfare." 15 CAC § 3084.1(a).

20 Ordinarily, a grievance must be taken to a second- and  
21 third-level appeal before exhaustion is complete. Id.

22 Here, however, plaintiff's grievance was granted at the  
23 first level and therefore he was not required to pursue it  
24 further. Gomez v. Winslow, 177 F. Supp. 2d 977, 985 (N.D. Cal.  
25 2001) ("Because [the plaintiff] had, in essence, 'won' his inmate  
26 appeal, it would be unreasonable to expect him to appeal that

1 victory before he is allowed to file suit."); Clement v.  
2 California Department of Corrections, 220 F. Supp. 2d 1098, 1106  
3 (N.D. Cal. 2002) (exhaustion satisfied where relief was granted  
4 at lower level of grievance system); Brady v. Attygala, 196 F.  
5 Supp. 2d 1016-23 (C.D. Cal. 2002) (inmate prevailed on grievance  
6 requesting to be seen by outside eye specialist and exhaustion  
7 was met where plaintiff had obtained "all the relief he [could]  
8 extract from the prison administrative process").

9 Franklin argues plaintiff file his grievance, which did not  
10 name Franklin, before Franklin even examined plaintiff. All  
11 claims arising from the ongoing course of treatment for  
12 plaintiff's single medical problem were within the scope of  
13 plaintiff's initial grievance. See Gomez v. Winslow, 177 F.  
14 Supp. 2d 977; Brown v. Sikes, 212 F.3d 1205 (11th Cir. 2000);  
15 Clement v. California Department of Corrections, 220 F. Supp. 2d  
16 1098 (N.D. Cal. 2002); Torrence v. Pelkey, 164 F. Supp. 2d 264  
17 (D. Conn. 2001). Plaintiff's claims against Franklin are  
18 exhausted.

19 Accordingly, the court hereby recommends that:

20 1. Defendant Franklin's December 20, 2004, motion to  
21 dismiss be denied;

22 2. Plaintiff's February 1, 2005, motion for summary  
23 judgment be denied;

24 3. The May 23, 2005, cross-motion for summary judgment of  
25 defendants Traquina, Webster and Cervantes be denied, except as  
26 to plaintiff's due process claims which should be dismissed

1 without prejudice for failure to exhaust administrative remedies;  
2 and

3 4. Defendant Franklin's May 25, 2005, cross-motion for  
4 summary judgment be denied.

5 Pursuant to the provisions of 28 U.S.C. § 636(b)(1), these  
6 findings and recommendations are submitted to the United States  
7 District Judge assigned to this case. Written objections may be  
8 filed within ten days of service of these findings and  
9 recommendations. The document should be captioned "Objections to  
10 Magistrate Judge's Findings and Recommendations." The district  
11 judge may accept, reject, or modify these findings and  
12 recommendations in whole or in part.

13 Dated: August 22, 2005.

14 /s/ Peter A. Nowinski

15 PETER A. NOWINSKI  
16 Magistrate Judge

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